

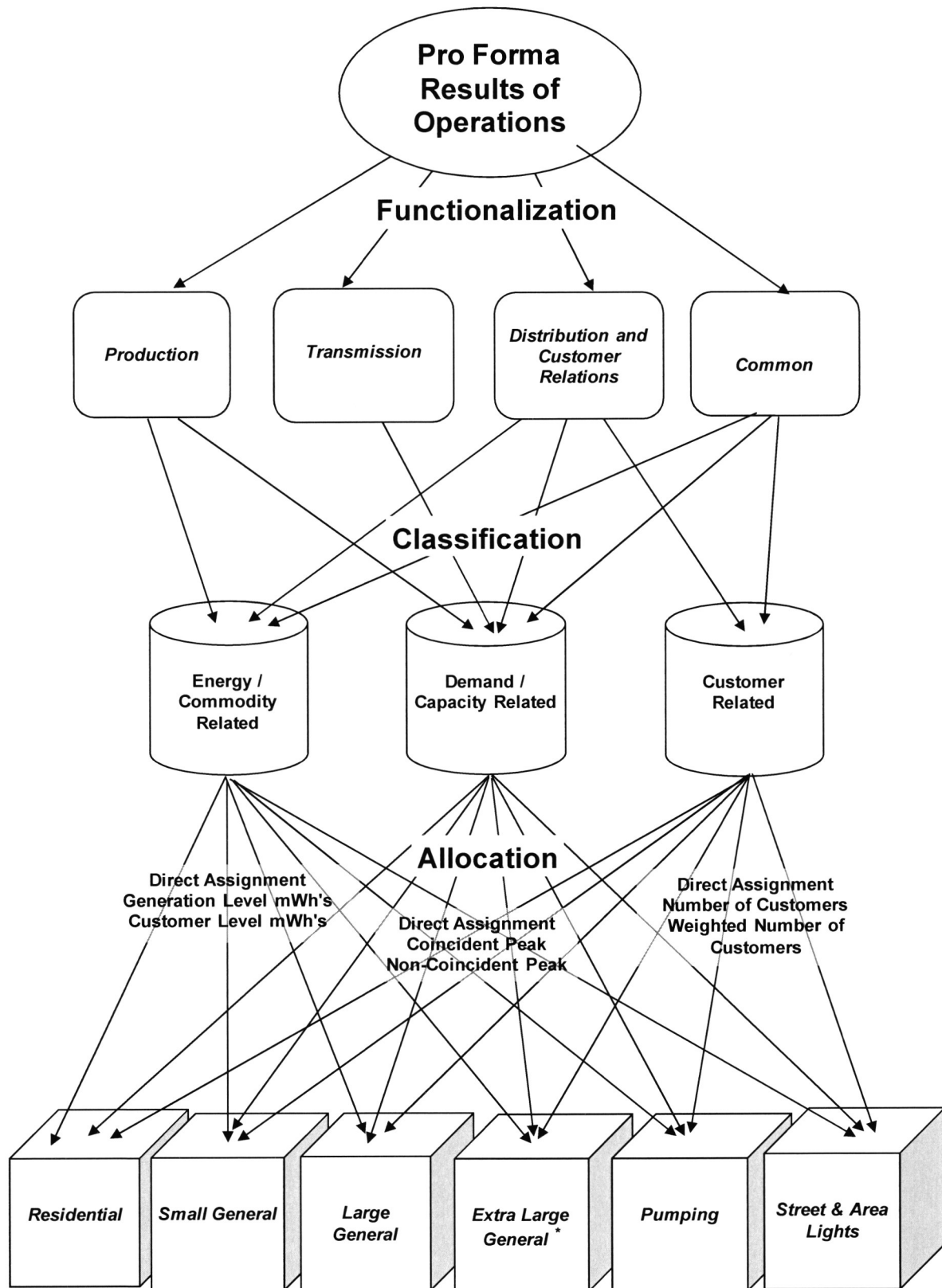
## ELECTRIC COST OF SERVICE

A cost of service study is an engineering-economic study, which apportions the revenue, expenses, and rate base associated with providing electric service to designated groups of customers. It indicates whether the revenue provided by customers recovers the cost to serve those customers. The study results are used as a guide in determining the appropriate rate spread among the groups of customers.

As shown in the flow chart below, there are three basic steps involved in a cost of service study: functionalization, classification, and allocation.

First, the expenses and rate base associated with the electric system under study are assigned to functional categories. The FERC uniform system of accounts provides the basic segregation into production, transmission, and distribution. Traditionally, customer accounting, customer information, and sales expenses are included in the distribution function, and administrative and general expenses and general plant rate base are allocated to all functions. This study includes a separate functional category for common costs. Administrative and general costs that cannot be directly assigned to the other functions have been placed in this category.

Second, the expenses and rate base items that cannot be directly assigned to customer groups are classified into three primary cost components: energy, demand (capacity), or customer-related. Energy-related costs are allocated based on each rate schedule's share of commodity consumption. Demand-related costs are allocated to rate schedules on the basis of each schedule's contribution to peak demand. Customer-related items are allocated to rate schedules based on the number of customers within each schedule. The number of customers may be weighted by appropriate factors such as relative cost of metering equipment. In addition to these three cost components, any revenue-related expense is allocated based on the proportion of revenues by rate schedule.



### ***Pro Forma Results of Operations by Customer Group***

\* Customer classes shown in this flowchart are illustrative and may not match the Company's actual rate schedules.

1 The final step is allocation of the costs to the various rate schedules utilizing the allocation  
2 factors selected for each specific cost item. These factors are derived from usage and customer  
3 information associated with the test period results of operations.  
4

## 5 **BASE CASE COST OF SERVICE STUDY**

### 6 **Production Classification (Load Factor Peak Credit)**

7 This study utilizes a Peak Credit methodology to classify production costs into demand and  
8 energy classifications. The Peak Credit method acknowledges that energy production costs contain  
9 both capacity and energy components as they provide energy throughout the year as well as  
10 capacity during system peaks. The peak credit ratio (the proportion of total production cost that is  
11 capacity related) is determined using the electric system load factor inherent in the test year. The  
12 share of production costs attributable to demand is one minus the load factor<sup>1</sup> which is 39.52% for  
13 the 2018 test year. The same classification ratio is applied to all production costs.

### 14 **Production Allocation**

15 Production demand-related costs are allocated to the customer classes by class contribution  
16 to the average of the twelve monthly system coincident peak loads. Although the Company is  
17 usually a winter peaking utility, it experiences high summer peaks and careful management of  
18 capacity requirements is required throughout the year. The use of the average of twelve monthly  
19 peaks recognizes that customer capacity needs are not limited to the heating season. Energy-  
20 related costs are allocated to class by pro forma annual kilowatt-hour sales adjusted for losses to  
21 reflect generation level consumption.  
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<sup>1</sup>  $1 - (\text{average MW} \div \text{peak MW})$ .

1           **Transmission Classification and Allocation**

2           Transmission costs are classified as 100% demand-related due in part to the fact that the  
3 facilities are designed to meet system peak loads. These costs are then allocated to the customer  
4 classes by class contribution to the average of the twelve monthly system coincident peak loads  
5 (12CP). The use of the average of twelve monthly peaks recognizes that customer capacity needs  
6 are not limited to the heating season.

7           **Distribution Facilities Classification (Basic Customer)**

8           The Basic Customer method considers only services and meters and directly assigned Street  
9 Lighting apparatus (FERC Accounts 369, 370, and 373 respectively) to be customer-related  
10 distribution plant. All other distribution plant is then considered demand-related.

11          **Customer Relations Distribution Cost Classification**

12          Customer service, customer information and sales expenses are the core of the customer  
13 relations functional unit which is included with the distribution cost category. For the most part  
14 they are classified as customer-related. Exceptions are sales expenses which are classified as  
15 energy-related and uncollectible accounts expense which is considered separately as a revenue  
16 conversion item. Demand Side Management expenses (if any) recorded in Account 908 would be  
17 considered separately from the other customer information costs.

18          Any demand side management investment and amortization included in base rates would be  
19 classified implicitly to demand and energy by the sum of production plant in service, then allocated  
20 to rate schedules by coincident peak demand and energy consumption, respectively. At this point  
21 in time, the Company's demand side management investments in base rates have been fully  
22 amortized except for some minor outstanding loan balances that will remain on the books until  
23 satisfied. All current demand side management costs are managed through the Schedule 91 Public  
24 Purpose Tariff Rider balancing account which is not included in this cost study.

## **Distribution Cost Allocation**

Distribution demand-related costs, which cannot be directly assigned, are allocated to customer class by the average of the twelve monthly non-coincident peaks for each class. Distribution facilities that serve only secondary voltage customers are either allocated by the non-coincident peaks of secondary voltage customers (excludes demand from customers receiving service at primary voltage)<sup>2</sup>, or by the average number of secondary voltage customers. This includes secondary voltage overhead or underground conductors and devices, line transformers, and service lines to the customer's premises. The costs of specific substations and related primary voltage distribution facilities are directly assigned to Extra Large General Service customers (Schedule 25 and 25P) based on their load ratio share of the substation capacity from which they receive service.

Most customer costs are allocated by average number of customers. Weighted customer allocators have been developed using typical current cost of meters, estimated meter reading time, and direct assignment of billing costs for hand-billed customers. Street and area light customers (Schedules 41 – 49) are excluded from metering and meter reading expenses as their service is not metered.

## **Administrative and General Costs**

Administrative and general costs which are directly associated with production, transmission, distribution, or customer relations functions are directly assigned to those functions and allocated to customer class by the relevant plant or number of customers. The remainder of administrative and general costs are considered common costs, and have been left in their own functional category. These common costs are classified by the implicit relationship of energy,

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<sup>2</sup> Customers taking service below 11 kV are secondary voltage customers, customers taking service at greater than 11kV are primary voltage customers.

1 demand and customer within the four-factor allocator applied to them. The four-factor allocator  
2 consists of a 25% weighting of each of the following: 1) operating & maintenance expenses  
3 excluding resource costs, labor expenses, and administrative and general expenses; 2) operating  
4 and maintenance labor expenses excluding administrative and general labor expenses; 3) net  
5 production, transmission, and distribution plant; and 4) number of customers.

#### 6 **Revenue Conversion Items**

7 In this study, uncollectible accounts and commission fees have been classified as revenue-  
8 related and are allocated by pro forma revenue. These items vary with revenue and are included in  
9 the calculation of the revenue conversion factor. Income tax expense items are allocated to  
10 schedules by net income before income tax adjusted by interest expense.

11 For the functional summaries on pages 2 and 3 of the cost of service study, these items are  
12 assigned to component cost categories. The revenue-related expense items have been reduced to a  
13 percent of all other costs and loaded onto each cost category by that ratio. Similarly, income tax  
14 items have been reduced to a percent of net income before tax then assigned to cost categories by  
15 relative rate base (as is net income).

16 The following matrix outlines the methodology applied in the Company Base Case cost of  
17 service study.

Line Account	Functional Category	Classification	Allocation
<b>Production Plant</b>			
1 Thermal Production	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
2 Hydro Production	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
3 Other Production (Coyote Springs)	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
4 Other Production	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
<b>Transmission Plant</b>			
5 All Transmission	T = Transmission	Demand	D01 Coincident Peak Demand (12CP)
<b>Distribution Plant</b>			
6 360 Land	D = Distribution	Demand	D03 Non-coincident Peak Demand (NCP)
7 361 Structures	D = Distribution	Demand	D04/D05/D06 Direct Assign Large / Non-coincident Peak Demand Excl DA
8 362 Station Equipment	D = Distribution	Demand	D04/D05/D06 Direct Assign Large / Non-coincident Peak Demand Excl DA
9 364 Poles Towers & Fixtures	D = Distribution	Demand	D04/D05/D07/D08 Direct Assign Large & Lights / NCP Excl DA / NCP Secondary
10 365 Overhead Conductors & Devices	D = Distribution	Demand	D04/D05/D07 Direct Assign Large / NCP Excl DA / NCP Secondary
11 366 Underground Conduit	D = Distribution	Demand	D04/D05/D07 Direct Assign Large / NCP Excl DA / NCP Secondary
12 367 Underground Conductors & Devices	D = Distribution	Demand	D04/D05/D07 Direct Assign Large / NCP Excl DA / NCP Secondary
13 368 Line Transformers	D = Distribution	Demand	D07 Non-coincident Peak Demand Secondary
14 369 Services	D = Distribution	Customer	C02 Secondary Customers unweighted Excl Lighting
15 370 Meters	D = Distribution	Customer	C04 Customers weighted by Current Typical Meter Cost
16 373 Street and Area Lighting Systems	D = Distribution	Customer	C05 Direct Assignment to Street and Area Lights
<b>General Plant</b>			
17 All General	O = Other	Demand/Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
<b>Intangible Plant</b>			
18 301 Organization	O = Other	Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
19 302 Franchises & Consents - Hydro Relicensing	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
20 303 Misc Intangible Plant - Transmission Agreements	T = Transmission	Demand	D01 Coincident Peak Demand (12CP)
21 303 AMI/MDM Software	D = Distribution	Customer	C01 All Customers unweighted
22 303 Misc Intangible Plant - Software	O = Other	Demand/Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
<b>Reserve for Depreciation/Amortization</b>			
23 Intangible	P/T/D/O	Follows Related Plant	S01/S02/C01/S23 Sum of Prod. Plant / Sum of Trans. Plant / All Cust. / Corp Cost Allocator
24 Production	P = Production	Follows Related Plant	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
25 Transmission	T = Transmission	Follows Related Plant	D01 Coincident Peak Demand (12CP)
26 Distribution	D = Distribution	Follows Related Plant	D03/D04/D05/D06/D07/D08/C02/C04/C05 - See Related Plant
27 General	O = Other	Follows Related Plant	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
<b>Other Rate Base</b>			
28 252 Customer Advances for Construction	D = Distribution	Customer	S13 Sum of Account 369 Services Plant
29 282/190 Accumulated Deferred Income Tax	P/T/D/O	Per Functional Analysis	S01/S02/S03/S04 Sums of Production / Transmission / Distribution / General Plant
30 Hydro Relicensing Related Settlements	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
31 Regulatory Asset AFUDC	P/T/D/G	Demand/Energy/Customer as in related Plant	S06 Sum of Production, Transmission, Distribution, and General Plant
32 Colstrip Deferred Amortization	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
33 Demand Side Management Investment	DSM	Demand/Energy by Load Factor Peak Credit	S01 Sum of Production Plant
34 Working Capital	P/T/D/G	Demand/Energy/Customer as in related Plant	S06 Sum of Production, Transmission, Distribution, and General Plant

Line Account	Functional Category	Classification	Allocation
<b>Production O&amp;M</b>			
1 Thermal	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
2 Thermal Fuel (501)	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
3 Hydro	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
4 Water for Power (536)	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
5 Other (Coyote Springs)	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
6 Other Fuel (547)	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
7 Other	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
8 Purchased Power and Other Expenses (555 and 557)	P = Production	Demand/Energy by Load Factor Peak Credit	S01 Sum of Production Plant
9 System Control & Misc (556 )	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
<b>Transmission O&amp;M</b>			
10 All Transmission	T = Transmission	Demand	D01 Coincident Peak Demand (12CP)
<b>Distribution O&amp;M</b>			
11 580 OP Super & Engineering	D = Distribution	Demand/Customer from Other Dist Op Exp	S16 Sum of Other Distribution Operating Expenses
12 581 Load Dispatching	D = Distribution	Demand	D03 Non-coincident Peak Demand
13 582 Station Expenses	D = Distribution	Demand	S09 Sum of Account 362 Station Equipment
14 583 Overhead Lines	D = Distribution	Demand	S10 Sum of Accounts 364 and 365 Poles, Towers, Fixtures & Overhead Conductors
15 584 Underground Lines	D = Distribution	Demand	S11 Sum of Accounts 366 and 367 Underground Conduit & Underground Conductors
16 585 Street Lights	D = Distribution	Customer	S15 Sum of Account 373 Street Light and Signal Systems
17 586 Meters	D = Distribution	Customer	S14 Sum of Account 370 Meters
18 587 Customer Installations	D = Distribution	Customer	S13 Sum of Account 369 Services
19 588 Misc Operating Expense	D = Distribution	Demand/Customer from Other Dist Op Exp	S16 Sum of Other Distribution Operating Expenses
20 589 Rents	D = Distribution	Demand	D03 Non-coincident Peak Demand
21 590 MT Super & Engineering	D = Distribution	Demand/Customer from Other Dist Mt Exp	S17 Sum of Other Distribution Maintenance Expenses
22 591 MT of Structures	D = Distribution	Demand	S08 Sum of Account 361 Structures & Improvements
23 592 MT of Station Equipment	D = Distribution	Demand	S09 Sum of Account 362 Station Equipment
24 593 MT of Overhead Lines	D = Distribution	Demand	S10 Sum of Accounts 364 and 365 Poles, Towers, Fixtures & Overhead Conductors
25 594 MT of Underground Lines	D = Distribution	Demand	S11 Sum of Accounts 366 and 367 Underground Conduit & Underground Conductors
26 595 MT of Line Transformers	D = Distribution	Demand	S12 Sum of Account 368 Line Transformers
27 596 MT of Street Lights	D = Distribution	Customer	S15 Sum of Account 373 Street Light and Signal Systems
28 597 MT of Meters	D = Distribution	Customer	S14 Sum of Account 370 Meters
29 598 Misc Maintenance Expense	D = Distribution	Demand/Customer from Other Dist Mt Exp	S17 Sum of Other Distribution Maintenance Expenses
<b>Customer Accounts Expense</b>			
30 901 Supervision	C = Customer Relations	Customer	S18 Sum of Other Customer Accounts Expenses Excluding Uncollectibles
31 902 Meter Reading	C = Customer Relations	Customer	C03/C06 Customers Weighted by Est. Meter Reading Time/Direct Assign Handbilled Cus
32 903 Customer Records & Collections	C = Customer Relations	Customer	C01/C06 All Customers unweighted / Direct Assign Handbilled Cus
33 904 Uncollectible Accounts	R = Revenue Conversion	Revenue	R01 Retail Sales Revenue
34 905 Misc Cust Accounts	C = Customer Relations	Customer	C01 All Customers unweighted
<b>Customer Service &amp; Info Expense</b>			
35 907 Supervision	C = Customer Relations	Customer	C01 All Customers unweighted
36 908 Customer Assistance	C = Customer Relations	Customer	C01 All Customers unweighted
37 908 DSM Amortization Expenses	DSM	Demand/Energy from Production Plant	S01 Sum of Production Plant
38 909 Advertising	C = Customer Relations	Customer	C01 All Customers unweighted
39 910 Misc Cust Service & Info	C = Customer Relations	Customer	C01 All Customers unweighted

**Sales Expenses**

Line Account	Functional Category	Classification	Allocation
40 911 - 916	C = Customer Relations	Energy	E02 Annual Generation Level Consumption

Line	Account	Functional Category	Classification	Allocation
<b>Admin &amp; General Expenses</b>				
1	920 - 927 & 930 -935 Assigned to Production	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
2	920 - 927 & 930 -935 Assigned to Transmission	T = Transmission	Demand/Energy from Transmission Plant	S02 Sum of Transmission Plant
3	920 - 927 & 930 - 935 Assigned to Distribution	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
4	920 - 927 & 930 - 935 Assigned to Customer Relations	C = Customer Relations	Customer	C01 All Customers unweighted
5	920 - 935 Assigned to Other	O = Other	Demand/Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
6	928 FERC Commission Fees	P = Production	Energy	E02 Annual Generation Level Consumption
7	928 IPUC Commission Fees	R = Revenue Conversion	Revenue	R01 Retail Sales Revenue
8	928 Intervenor Funding	C = Customer Relations	Customer	C07/C08 Direct Assign to Residential and Small Commercial per IPUC Order
<b>Depreciation &amp; Amortization Expenses</b>				
9	Intangible	P/T/D/O	Follows Related Plant	S01/S02/C01/S23 Sum of Prod. Plant / Sum of Trans. Plant / All Cust. / Corp Cost Allocator
10	Production	P = Production	Demand/Energy by Peak Credit as in related Plant	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
11	Transmission	T = Transmission	Demand	D01 Coincident Peak Demand (12CP)
12	Distribution	D = Distribution	Demand/Customer as in related Plant	D03/D04/D05/D06/D07/D08/C02/C04/C05 - See Related Plant
13	General	O = Other	Demand/Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
<b>Taxes</b>				
13	Property Tax	P/T/D/O	Demand/Energy/Customer from related Plant	S01/S02/S03/S04 Sums of Production / Transmission / Distribution / General Plant
14	State kWh Generation Taxes	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
15	Misc Production Taxes	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
16	Misc Distribution Taxes	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
17	Idaho State Income Tax	R = Revenue Conversion	Revenue	R03 Revenue less Expenses Before Income Taxes less Interest Expense
18	Federal Income Tax	R = Revenue Conversion	Revenue	R03 Revenue less Expenses Before Income Taxes less Interest Expense
19	Deferred FIT	R = Revenue Conversion	Revenue	R03 Revenue less Expenses Before Income Taxes less Interest Expense
<b>Other Income Related Item:</b>				
20	Boulder Write-off Amort & Misc Renewable Items	P = Production	Demand/Energy by Load Factor Peak Credit	D01/E02 Coincident Peak Demand/Annual Generation Level Consumption
21	AFUDC Regulatory Deferral/Amortization	P/T/D/G	Demand/Energy/Customer as in related Plant	S06 Sum of Production, Transmission, Distribution, and General Plant
22	FISERVE (Fee Free) Deferral/Amortization	D = Distribution	Customer	C07 Direct Assign Residential
<b>Operating Revenue:</b>				
23	Sales of Electricity- Retail	R = Revenue from Rates	Revenue	Input Pro Forma Revenue per Revenue Study
24	Sales for Resale (447)	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
25	Misc Service Revenue (451)	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
26	Sales of Water & Water Power (453)	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
27	Rent from Production Property (454)	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
28	Rent from Transmission Property (454)	T = Transmission	Demand/Energy from Transmission Plant	S02 Sum of Transmission Plant
29	Rent from Distribution Property (454)	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
30	Other Electric Revenues - Generation (456)	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
31	Other Electric Revenues - Wheeling (456)	T = Transmission	Demand/Energy from Transmission Plant	S02 Sum of Transmission Plant
32	Other Electric Revenues - Energy Delivery (456)	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
<b>Salaries &amp; Wages (allocation factor input)</b>				
Operation & Maintenance Expenses				
33	Production Total	P = Production	Demand/Energy from Production Plant	S01 Sum of Production Plant
34	Transmission Total	T = Transmission	Demand/Energy from Transmission Plant	S02 Sum of Transmission Plant
35	Distribution Total	D = Distribution	Demand/Customer from Distribution Plant	S03 Sum of Distribution Plant
36	Customer Accounts Total	C = Customer Relations	Customer	S18 Sum of Other Customer Accounts Expenses Excluding Uncollectibles
37	Customer Service Total	C = Customer Relations	Customer	C01 All Customers unweighted
38	Sales Total	C = Customer Relations	Energy	E02 Annual Generation Level Consumption
39	Admin & General Total	O = Other	Energy/Customer by Corp Cost Allocator	S23 25% direct O&M, 25% direct labor, 25% net direct plant, 25% number of customers
40	Interest Expense (allocation factor input)	R = Revenue Conversion	Demand/Energy/Customer from Rate Base components	S07 Total Rate Base